



**Bangor Area Comprehensive Transportation System (BACTS)
REQUEST FOR PROPOSALS
Active Transportation Facility Review for Complete Streets Plan**

Bangor Area Comprehensive Transportation System (BACTS), the federally designated Metropolitan Planning Organization (MPO) for the Bangor, Maine, Urbanized Area, is developing a regional Complete Streets Plan to guide future transportation planning, design, and investment decisions. The plan aims to create a safer, more connected multimodal network for all users, including pedestrians, bicyclists, transit riders, and motorists.

To ensure that the active transportation infrastructure recommendations are context-sensitive, feasible, and aligned with current best practices, BACTS seeks to engage a qualified consultant to review and refine the proposed active transportation facility recommendations developed during the planning process.

Proposers must provide the following:

- a.) a technical proposal; and
- b.) a price proposal in a separate, sealed package. *Price shall not be part of the technical proposal; otherwise, that proposal shall be rejected.*

Proposals Are To Be Received At BACTS No Later Than

Date Due: October 23rd, 2025
Local Time: 4:00 PM

Proposals must be received before the time and date for which they are due.

Late Proposals - Any proposal, portion of a proposal, or unrequested proposal revision received at BACTS after the time and date specified on the cover page of this RFP **will not** be accepted.

Communications In Reference To This RFP

Any communication regarding this RFP must be in writing and directed to the RFP Coordinator listed below via email.

All correspondence must reference the RFP# and Project name in the subject line.

Name: Belle Ryder
Title: Executive Director
Office: (207) 974-3111
E-Mail: belle.ryder@bactsmmpo.org
RFP#: BACTS-2505
Project Name: Active Transportation Facility Review for Complete Streets Plan

Request For Clarification / RFP Amendments

During the proposal preparation period, all requests for clarification and/or additional information must be submitted via e-mail to the RFP Coordinator referenced in the above section of this RFP by

no later than **12:00 p.m. on October 16th, 2025**. BACTS reserves the right to answer or not answer any question received. Late requests for clarification will not be accepted. When appropriate, responses to clarification requests will be emailed and posted to the BACTS website by the close of business on **October 17th, 2025**.

☐ **Proposal - Overview / Scope of Work** ☐

Objective

The objective of this task is to provide an expert, third-party review of the draft active transportation network and facility recommendations, ensuring they are technically sound, achievable within local and regional constraints, and consistent with national design guidance and MaineDOT standards.

Task Breakdown

Task 1 - Review of Existing Materials

- Review draft active transportation facility maps, proposed corridors, and associated Complete Streets recommendations developed by the planning team.
- Identify gaps, inconsistencies, or opportunities for improved network connectivity. This may include limited field verification (walking or riding key segments) on BACTS-identified priority locations.

Task 2: Evaluation of Facility Types and Design Approaches

- Evaluate proposed facility types (e.g., sidewalks, shared-use paths, bike lanes, buffered lanes, protected lanes, and crossings) for appropriateness by context, roadway classification, and anticipated user volumes.
- Assess the compatibility of recommendations with current design standards such as AASHTO, NACTO, FHWA's *Bikeway Selection Guide*, and MaineDOT Complete Streets Policy.
- Provide recommendations for modifications or refinements to facility types where necessary.

Task 3: Presentation and Coordination

- Participate in up to two virtual coordination meetings with BACTS staff and the Complete Streets Steering Committee as a subject matter expert, providing technical input and guidance on active transportation elements.

Deliverables

The consultant will not be responsible for preparing written reports or presentation materials. Information exchange and feedback will occur through regular meetings with BACTS staff and/or the Complete Streets Steering Committee. BACTS anticipates approximately six two-hour meetings over the course of the project.

Schedule

- Task 1 Complete: Mid-November
- Task 2 Complete: Early December
- Task 3 Complete: Ongoing throughout project duration
- Project Complete: Mid December 2025 - Including final invoicing.

Consultant Qualifications

The selected consultant should demonstrate:

- Expertise in active transportation and multimodal planning and design;
- Familiarity with AASHTO, NACTO, and FHWA design guidance;
- Experience with regional and municipal Complete Streets or active transportation plans;
- Ability to clearly communicate technical findings to both technical and non-technical audiences.

☐ Proposal Rating and Selection Process ☐

- a. Proposal Rating - Proposals will be reviewed and rated using the responses to the Proposer Information outlined in a later section of this RFP.
- b. Qualifications-Based Selection (QBS) Process - The consultant will be selected in adherence to the State and Federal requirements. Further information can be found on MaineDOT's consultant webpage, [here](#). Technical Proposals alone will be used to select the successful proposer. Once the successful proposer has been selected, the government estimate will be compared against the successful proposer's Price Proposal, and contract negotiations will begin.

☐ Proposal Scoring Criteria ☐

- a. **Proposer's Qualifications (15) points:** Identify the **key** staff your company will assign to fulfill the contract requirements (Contract Managers, contact people, or assigned technicians). Provide resumes describing the educational and work experiences for those **key** staff.
- b. **Proposer's Experience (20) points:** Describe the Proposer's experience and capabilities providing similar services to those required. Identify at least three (3) projects for which your company has done business similar to that required in this RFP in the last five (5) years. Include points of contact (client's name, contact name, address, and telephone number), a brief description of the project, dates of the project, and results.
- c. **Proposer's Ability to Control Schedule and Costs (15) points:**
 - i. Provide a brief description of the methods used by the firm to ensure the contract is completed on time and within budget.
 - ii. Schedule/Workload/Communication - Provide a brief outline of your firm's methods to maintain the ongoing mentorship collaboration and coordination with designated BACTS staff, and your ability to handle the projected workload. Describe how your firm will manage its role in this project and how it intends to maintain effective communication for the assignment.
- d. **Proposer's References (15) points:** Provide at least 2 work references, including points of contact (person's name, company name, address, and telephone number) and a brief description of the projects with dates. If contacted, all references must verify that a high level of satisfaction was provided. BACTS will determine which, if any, references will be contacted. The results of any reference checks will be provided to the scoring committee and used when scoring the Technical Proposal.
- e. **Project Understanding (35) points:** Please describe in detail your project understanding, including any observations of current conditions, needs, and preliminary thoughts, or recommendations for this study.

- f. **Contact Information:** Provide the name, address, phone number, and e-mail address of the Proposer in the proposal.
- g. **Signature Page:** A signature page must be included with the Technical and Price Proposals stating that “I certify that all of the information contained in this Technical/Price Proposal is true and accurate.
- h. **Schedule:** Include a schedule outlining project deliverables and any other relevant milestones.
- i. **Acknowledgement of Amendments:** The Proposer shall include reference to all amendments in their response to this RFP.

☐ **State / Federal RFP Requirements** ☐

1. Packaging and Submitting Your Technical and Price Proposals

- a. **RFP Number & Title:** The Proposer’s full business name and address, as well as the assigned RFP number and RFP title, must be written on your Proposal Package.
- b. **Technical Proposals:** Technical Proposals may be submitted electronically in PDF format and sent via email.
- c. **Price Proposal:** The Price Proposal shall be provided in a **separately sealed envelope and may be delivered in person, by USPS, or common carrier, either by or postmarked by the proposal deadline in Section 1.** A Price Proposal form can be found on the Maine DOT website [here](#). Prices shall be outlined for all required items. Each proposal will be evaluated for all criteria, and then costs shall be evaluated independently. **NO MENTION OF PRICE SHALL BE INCLUDED IN OTHER SECTIONS OF THE PROPOSAL; OTHERWISE, THAT PROPOSAL SHALL BE REJECTED.**
- d. **Proposal Package Submittal:** Proposal packages must be emailed/delivered to:

BACTS
Attn: Belle Ryder
belle.ryder@bactsmmpo.org
12 Acme Road, Suite 204
Brewer, ME 04412

2. General Information

- a. The contract resulting from this RFP will be governed by the most recent version of BACTS’ Consultant General Conditions. A copy of the Consultant General Conditions is available on the MaineDOT website [here](#).
- b. This RFP does not commit BACTS to pay any costs incurred in submitting your proposal, making studies or designs for preparing the proposal, or in procuring or subcontracting for services or supplies related to the proposal.

3. Certified Disadvantaged Business Enterprise

Certified DBE

MaineDOT Certified Disadvantaged Business Enterprise (DBE) consultants are encouraged to apply as the prime consultant for this work. It is important that the DBE consultants take advantage of this RFP to at least gain entry to the MaineDOT Prequalification List for transportation project-related services. Non-DBE consultants shall ensure that DBEs have the maximum opportunity to participate in the performance of any project contract in accordance with MaineDOT’s current requirements for

DBE utilization when utilizing subconsultants. Consultants certified by another state's transportation agency must be certified by MaineDOT.

Current requirements may be found at the MaineDOT website, "Certified Disadvantaged and Women Business Enterprise" directory available at;

<https://www.maine.gov/dot/doing-business/civil-rights/dbe>, or by contacting:

Maine Department of Transportation
ATTN: Sherry Tompkins, Civil Rights Unit
Civil Rights Office
16 State House Station, Augusta, ME 04333
Tel#: 207-624-3066
Fax#: 207-624-3021

4. Proposal Pricing

Price Proposal, Elements of Supporting Data consist of the following:

- 1) **Direct Labor:** Please list all employees, including their classifications, who are expected to perform services on this project. Please provide a breakdown of each employee's salary rate (subject to the [MaineDOT salary cap](#)), including direct labor, indirect labor, and profit. Please show all calculations in detail, and include payroll records supporting these rates.
- 2) **Indirect Labor (Overhead):** Please provide a copy of your latest audited corporate overhead rate report with supporting documentation.
- 3) **Profit:** The percentage of profit is based on criteria specific to a project, including degree of risk, relative difficulty of work, size of job, etc.
- 4) **Direct Expenses:** Please provide a breakdown of direct expenses, including mileage, lodging, photocopying costs, etc., anticipated for this project. Direct expenses shall be reimbursed at cost, and travel expenses shall be reimbursed in accordance with the current state/federal per diem/mileage rates.
- 5) **Subconsultants:** Please identify each effort to be subcontracted. List the selected sub-consultant's name, location, amount proposed, and type of contract. Describe the cost or price estimates for each subcontract. Please note that there is no markup allowed on subconsultant costs.

5. Contract Term, Type, and Payment Method

The contract term shall be for a period of approximately twelve (12) months, commencing upon approval of the contract documentation and BACTS letter of "Authorization to Proceed".

The contract type utilized for this project shall be "Special Services", and the method of payment shall be a fixed-burdened hourly rate.

6. Confidentiality

The information contained in proposals submitted for BACTS' consideration will be held in confidence until all reviews are concluded and the award notification has been made. At that time, the full content of the proposals becomes public record and is therefore available for public inspection upon request.

According to State procurement law, the content of all proposals, correspondence, addenda, memoranda, working papers, or any other medium that discloses any aspect of the request for proposals process will be considered public information when the award decision is announced. This includes all proposals received in response to this RFP, both the selected proposal and the proposal(s) not selected, and includes information in those proposals that a Proposer may consider to be proprietary in nature.

7. FHWA-1273 Required Contract Provisions For Federal-Aid Contracts

General

These contract provisions shall apply to all work performed on the contract by the contractor's own organization and with the assistance of workers under the contractor's immediate superintendence and to all work performed on the contract by piecework, station work, or by subcontract.

Except as otherwise provided for in each section, the contractor shall insert in each subcontract all of the stipulations contained in these Required Contract Provisions, and further require their inclusion in any lower-tier subcontract or purchase order that may in turn be made. The Required Contract Provisions shall not be incorporated by reference in any case. The prime contractor shall be responsible for compliance by any subcontractor or lower-tier subcontractor with these Required Contract Provisions.

A breach of any of the stipulations contained in these Required Contract Provisions shall be sufficient grounds for termination of the contract.

8. Certification Regarding Use of Contract Funds for Lobbying

1. The prospective participant certifies, by signing and submitting this bid or proposal, to the best of their knowledge and belief, that:

a. No Federal appropriated funds have been paid or will be paid, by or on behalf of the undersigned, to any person for influencing or attempting to influence an officer or employee of any Federal agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with the awarding of any Federal contract, the making of any Federal grant, the making of any Federal loan, the entering into of any cooperative agreement, and the extension, continuation, renewal, amendment, or modification of any Federal contract, grant, loan, or cooperative agreement.

b. If any funds other than Federal appropriated funds have been paid or will be paid to any person for influencing or attempting to influence an officer or employee of any Federal agency, a Member of Congress, an officer or employee of Congress, or an employee of a Member of Congress in connection with this Federal contract, grant, loan, or cooperative agreement, the undersigned shall complete and submit Standard Form-LLL, "Disclosure Form to Report Lobbying," in accordance with its instructions.

2. This certification is a material representation of fact upon which reliance was placed when this transaction was made or entered into. Submission of this certification is a prerequisite for making or entering into this transaction imposed by 31 U.S.C. 1352. Any person who fails to file the required certification shall be subject to a civil penalty of not less than \$10,000 and not more than \$100,000 for each such failure.

3. The prospective participant also agrees by submitting its bid or proposal that the participant shall require that the language of this certification be included in all lower-tier subcontracts which exceed \$100,000 and that all such recipients shall certify and disclose accordingly.

9. Certification Regarding Debarment, Suspension, Ineligibility, And Voluntary Exclusion

This provision applies to all Federal-aid construction contracts, design-build contracts, subcontracts, lower-tier subcontracts, purchase orders, lease agreements, consultant contracts, or any other covered transaction requiring FHWA approval or that is estimated to cost \$25,000 or more – as defined in 2 CFR Parts 180 and 1200.

1. Instructions for Certification – First Tier Participants:

a. By signing and submitting this proposal, the prospective first-tier participant is providing the certification set out below.

b. The inability of a person to provide the certification set out below will not necessarily result in denial of participation in this covered transaction. The prospective first-tier participant shall submit an explanation of why it cannot provide the certification set out below. The certification or explanation will be considered in connection with the department or agency's determination whether to enter into this transaction. However, failure of the prospective first-tier participant to furnish a certification or an explanation shall disqualify such a person from participation in this transaction.

c. The certification in this clause is a material representation of fact upon which reliance was placed when the contracting agency determined to enter into this transaction. If it is later determined that the prospective participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government, the contracting agency may terminate this transaction for cause of default.

d. The prospective first-tier participant shall provide immediate written notice to the contracting agency to whom this proposal is submitted if, at any time, the prospective first-tier participant learns that its certification was erroneous when submitted or has become erroneous by reason of changed circumstances.

e. The terms "covered transaction," "debarred," "suspended," "ineligible," "participant," "person," "principal," and "voluntarily excluded," as used in this clause, are defined in 2 CFR Parts 180 and 1200. "First Tier Covered Transactions" refers to any covered transaction between a grantee or subgrantee of Federal funds and a participant (such as the prime or general contract). "Lower Tier Covered Transactions" refers to any covered transaction under a First Tier Covered Transaction (such as subcontracts). "First Tier Participant" refers to the participant who has entered into a covered transaction with a grantee or subgrantee of Federal funds (such as the prime or general contractor). "Lower Tier Participant" refers to any participant who has entered into a covered transaction with a First Tier Participant or other Lower Tier Participants (such as subcontractors and suppliers).

f. The prospective first-tier participant agrees by submitting this proposal that, should the proposed covered transaction be entered into, it shall not knowingly enter into any lower-tier covered transaction with a person who is debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency entering into this transaction.

g. The prospective first tier participant further agrees by submitting this proposal that it will include the clause titled "Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion-Lower Tier Covered Transactions," provided by the department or contracting agency, entering into this covered transaction, without modification, in all lower tier covered transactions and in all solicitations for lower tier covered transactions exceeding the \$25,000 threshold.

h. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower-tier covered transaction that is not debarred, suspended, ineligible, or voluntarily excluded from the covered transaction, unless it knows that the certification is erroneous. A participant is responsible for ensuring that its principals are not suspended, debarred, or otherwise ineligible to participate in covered transactions. To verify the eligibility of its principals, as well as the eligibility of any lower-tier prospective participants, each participant may, but is not required to, check the Excluded Parties List System website, which is compiled by the General Services Administration.

i. Nothing contained in the foregoing shall be construed to require the establishment of a system of records to render in good faith the certification required by this clause. The knowledge and information of the prospective participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.

j. Except for transactions authorized under paragraph (f) of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the Federal Government, the department or agency may terminate this transaction for cause or default.

2. Certification Regarding Debarment, Suspension, Ineligibility, and Voluntary Exclusion – First Tier Participants:

a. The prospective first-tier participant certifies to the best of its knowledge and belief, that it and its principals:

(1) Are not presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from participating in covered transactions by any Federal department or agency;

(2) Have not within three years preceding this proposal been convicted of or had a civil judgment rendered against them for commission of fraud or a criminal offense in connection with obtaining, attempting to obtain, or performing a public (Federal, State or local) transaction or contract under a public transaction; violation of Federal or State antitrust statutes or commission of embezzlement, theft, forgery, bribery, falsification or destruction of records, making false statements, or receiving stolen property;

(3) Are not presently indicted for or otherwise criminally or civilly charged by a governmental entity (Federal, State, or local) with commission of any of the offenses enumerated in paragraph (a)(2) of this certification; and

(4) Have not, within three years preceding this application/proposal, had one or more public transactions (Federal, State, or local) terminated for cause or default.

b. Where the prospective participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal.

3. Instructions for Certification - Lower Tier Participants:

(Applicable to all subcontracts, purchase orders, and other lower-tier transactions requiring prior FHWA approval or estimated to cost \$25,000 or more - 2 CFR Parts 180 and 1200)

- a. By signing and submitting this proposal, the prospective lower tier is providing the certification set out below.
- b. The certification in this clause is a material representation of fact upon which reliance was placed when this transaction was entered into. If it is later determined that the prospective lower-tier participant knowingly rendered an erroneous certification, in addition to other remedies available to the Federal Government, the department, or agency with which this transaction originated may pursue available remedies, including suspension and/or debarment.
- c. The prospective lower tier participant shall provide immediate written notice to the person to whom this proposal is submitted if, at any time, the prospective lower tier participant learns that its certification was erroneous by reason of changed circumstances.
- d. The terms "covered transaction," "debarred," "suspended," "ineligible," "participant," "person," "principal," and "voluntarily excluded," as used in this clause, are defined in 2 CFR Parts 180 and 1200. You may contact the person to whom this proposal is submitted for assistance in obtaining a copy of those regulations. "First Tier Covered Transactions" refers to any covered transaction between a grantee or subgrantee of Federal funds and a participant (such as the prime or general contract). "Lower Tier Covered Transactions" refers to any covered transaction under a First Tier Covered Transaction (such as subcontracts). "First Tier Participant" refers to the participant who has entered into a covered transaction with a grantee or subgrantee of Federal funds (such as the prime or general contractor). "Lower Tier Participant" refers to any participant who has entered into a covered transaction with a First Tier Participant or other Lower Tier Participants (such as subcontractors and suppliers).
- e. The prospective lower-tier participant agrees by submitting this proposal that, should the proposed covered transaction be entered into, it shall not knowingly enter into any lower-tier covered transaction with a person who is debarred, suspended, declared ineligible, or voluntarily excluded from participation in this covered transaction, unless authorized by the department or agency with which this transaction originated.
- f. The prospective lower-tier participant further agrees by submitting this proposal that it will include this clause titled "Certification Regarding Debarment, Suspension, Ineligibility and Voluntary Exclusion-Lower Tier Covered Transaction," without modification, in all lower-tier covered transactions and in all solicitations for lower-tier covered transactions exceeding the \$25,000 threshold.
- g. A participant in a covered transaction may rely upon a certification of a prospective participant in a lower-tier covered transaction that is not debarred, suspended, ineligible, or voluntarily excluded from the covered transaction, unless it knows that the certification is erroneous. A participant is responsible for ensuring that its principals are not suspended, debarred, or otherwise ineligible to participate in covered transactions. To verify the eligibility of its principals, as well as the eligibility of any lower-tier prospective participants, each participant may, but is not required to, check the Excluded Parties List System website (<https://www.epls.gov/>), which is compiled by the General Services Administration.

h. Nothing contained in the foregoing shall be construed to require establishment of a system of records to render in good faith the certification required by this clause. The knowledge and information of a participant is not required to exceed that which is normally possessed by a prudent person in the ordinary course of business dealings.

i. Except for transactions authorized under paragraph e of these instructions, if a participant in a covered transaction knowingly enters into a lower tier covered transaction with a person who is suspended, debarred, ineligible, or voluntarily excluded from participation in this transaction, in addition to other remedies available to the, the department or agency with which this transaction originated may pursue available remedies, including suspension and/or debarment.

Certification Regarding Debarment, Suspension, Ineligibility, and Voluntary Exclusion--Lower Tier Participants:

1. The prospective lower-tier participant certifies, by submission of this proposal, that neither it nor its principals is presently debarred, suspended, proposed for debarment, declared ineligible, or voluntarily excluded from participating in covered transactions by any Federal department or agency.

2. Where the prospective lower-tier participant is unable to certify to any of the statements in this certification, such prospective participant shall attach an explanation to this proposal. Failure to provide this certification may result in the disqualification of the Bidder's proposal, at the discretion of BACTS.